

IPI MEETING BRIEF

YEMENI COMPREHENSIVE NATIONAL DIALOGUE: CHALLENGES & PROSPECTS

In an engaging roundtable discussion on February 13th, assessments of the Yemeni National Dialogue due to begin on March 18th were shared by Mrs. Amat al-Alim al-Soswa, former Assistant Secretary-General, Assistant Administrator, and Director of the Regional Bureau for Arab States at UNDP, and Mr. Gregory Johnsen, former Fulbright Fellow in Yemen. Ms. Cathy Shin, Special Assistant to the UN Special Adviser on Yemen, also offered her observations. These are the highlights of the discussion.

- Political Fragmentation and Uncertainty: Division, fragility, and weak governance characterize most
 areas outside Sana'a, while in the capital several factions dominate the political landscape. Participants
 viewed the status of the ruling General People's Congress party as weak but also pointed to a lack of
 coherence in the opposition coalition, as new alliances form and newcomers enter the scene.
- Humanitarian and Security Challenges: With alarming water scarcity, almost half the population living
 under poverty line, 5 million children suffering from malnutrition, and increasing IDPs, the
 humanitarian situation in Yemen is dire. Security is deteriorating amid several small wars, internal
 tribal disputes, and assassinations. The president has made bold efforts to restructure the armed
 forces, which may provoke a backlash.
- National Dialogue Agenda: Key issues that need to be addressed include the formation of a new
 political system; the thorny Southern question (complicated by divergent voices within the Hirak
 movement); and tensions in the northern Sa'ada province (beyond a limited focus on Houthis).
- Representation and Inclusivity: Key governorates like al-Jawf, Shabwa, and Marib, as well as key
 constituents like tribes and businessmen, are not adequately represented in the National Dialogue.
 There is a need for mechanisms to secure buy-in from those not represented.
- Consensus and Trust: Reaching consensus in the National Dialogue will be difficult, but multiple
 mechanisms can be employed to attain it. Nonetheless, there is a perceived lack of trust, as groups
 continue to jockey for power behind the scenes.
- Role of Regional and International Actors: The international community is expected to support the
 National Dialogue and help ensure it is a "national" process. The UN continues to coordinate
 international assistance as per the Implementation Mechanism and reference in Security Council
 Resolution 2051, and it has played a key role in providing technical and political facilitation. Concerns
 remain that regional powers could increasingly be drawn into the situation, providing weapons and
 financial support for different groups.

In general, participants expressed concern about the lack of a back-up plan should the National Dialogue fail. It was also stressed that the government should pave the way for a successful dialogue by ensuring proper representation and with the appropriate support of the international community.