





46th INTERNATIONAL PEACE INSTITUTE VIENNA SEMINAR

PROGRAM



PREPARED FOR THE FUTURE?

ADAPTING PEACE OPERATIONS
TO A CHANGING WORLD

VIENNA, AUSTRIA 1-2 JUNE 2016



INTRODUCTION

This past year marked the seventieth anniversary of the United Nations (UN) and the completion of **three major reviews** of **UN peace operations**, of the **peacebuilding architecture**, and of the implementation review of Security Council Resolution 1325 (2000) on **women**, **peace and security**. These separate but interrelated processes were all inspired by the same sense of urgency and need to **strengthen the coherence** of the UN system on issues of peace and security and beyond, at a time when Member States are also considering how best to implement the 2030 Agenda for Sustainable Development. As the UN Secretary-General put it: "The various reviews and initiatives recognize that we cannot continue to address problems in separate or unrelated silos; we need to find the linkages among the reviews and in our work together" and "ensure that UN and its partners are fit for purpose".

The **High-Level Independent Panel on UN Peace Operations** (HIPPO) released its report in June 2015 and, in September 2015, the Secretary-General released his own report, "The Future of UN Peace Operations: implementation of the recommendations of the High-level Independent Panel on Peace Operations", outlining his agenda and "priorities and key actions" to move the panel's **recommendations** forward by the end of 2016. The UN General Assembly since adopted a resolution taking note with appreciation of the Secretary-General's initiative to strengthen the UN system and started considering recommendations from the HIPPO and the SG report within its various committees, including the Special Committee on Peacekeeping Operations "C34" and the Fifth Committee. Meanwhile, the Security Council was briefed by the Secretary-General on 20 November 2015 on his action plan for taking forward the recommendations found in the HIPPO report, and took note of the recommendations of the two reports in a Presidential Statement (PRST).

Most recently, on 10-11 May 2016, the President of the UN General Assembly (PGA) organized a High-Level Thematic Debate on peace and security — "In a World of Risks: A New Commitment for Peace" - to encourage member states and other actors to consider key messages from the reviews on the overall effectiveness of the UN's work in these areas.

In parallel, the **advisory group on Resolution 1325** also released its report, "Preventing Conflict, Transforming Justice, Securing the Peace: A Global Study on the Implementation of United Nations Security Council Resolution 1325" in October 2015, and the Secretary-General released his report on women, peace, and security, followed by the Security Council's adoption of Resolution 2242 in October 2015. The **Advisory Group of Experts on the Review of the Peacebuilding Architecture** released its report "The Challenge of Sustaining Peace" in June 2015, which was itself the subject of a Security Council open debate on 23 February 2016 while the intergovernmental negotiations co-facilitated by Angola and Australia was under way

which resulted in the adoption on 27 April 2016, of identical Security Council and General Assembly resolutions on the peacebuilding architecture (Resolutions 2282 and 70/262, respectively).

The **46th IPI Vienna Seminar** builds on a continuing commitment by the International Peace Institute to support the implementation of the recommendations from the HIPPO and SG reports, as well as the other reviews. It seeks to take stock of the status of implementation of the recommendations put forward by HIPPO to date, keeping in mind that this year marks the final year for the current Secretary-General's term. It seeks to explore potential **opportunities ahead**. Finally, looking at how the implementation of the key recommendations of these review processes can be advanced in order to help the United Nations and its Member States further unite their strengths for peace, the Seminar aims to build and sustain the **political momentum** to champion the strengthening of peace operations during and beyond 2016.

References: IPI support of the UN Peace Operations Review and implementation process:

The Future of UN Peace Operations, www.futurepeaceoperations.org - A knowledge platform for informing discussions and decisions of UN Member States and societies on post-2015 UN peace operations reforms

Reframing Prevention, Investing in Peace, 11 May 2016, high-level policy forum discussion co-hosted by the governments of Argentina, Ethiopia, Norway, and the Republic of Korea, and IPI

Working Together for Peace: Synergies and Connectors for Implementing the 2015 UN Reviews, May 2016, report by IPI

Applying the HIPPO Recommendations to Mali: Toward Strategic, Prioritized, and Sequenced Mandates, 21 April 2016, IPI workshop co-organized with the Stimson Center and Security Council Report

UN Peace Operations Review: Taking Stock, Leveraging Opportunities, and Charting the Way Forward, 11 April 2016, consultations at UN headquarters hosted by Ethiopia, Norway, and the Republic of Korea, and IPI

The Future of Peace Operations: Maintaining Momentum, 22 October 2015, international seminar hosted by the Ministry of Foreign Affairs of the Republic of Korea with assistance of IPI

Uniting Our Strengths for Peace: A High-Level Dialogue on United Nations Peacekeeping Operations, 29 September 2015, working dinner with 30+ foreign ministers and high-level officials hosted by IPI

The listed reports as well as further publications and information are available at www.ipinst.org and www.futurepeaceoperations.org

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WEDNESDAY, 1 JUNE 2016

Sala Terrena Austrian National Defence Academy

Stiftgasse 2A, 1070 Vienna

og:oo-og:30 REGISTRATION

09:30-10:15 WELCOME & INTRODUCTION

Welcoming remarks:

Bernhard Bair

Deputy Chief of Defence Staff, Federal Ministry of Defence and Sports

Michael W. Doyle

Chair of the Board, International Peace Institute

Introduction:

Walter Kemp

Senior Vice President, International Peace Institute

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10:15-11:45 SESSION ONE

Vision and Strategy: enabling a resilient architecture

Among the four essential shifts needed to reform the system governing UN Peace Operations both at headquarters and in the field, the High-Level Independent Panel on Peace Operations (HIPPO) emphasized the importance of a UN-designed vision and strategic approach to building strong global partnerships for international peace and security – allowing the United Nations to act more effectively and enable others to support peace efforts as part of a structured global mechanism. The UN Secretary-General endorsed the key shifts in his follow-up report and outlined his own action plan for implementing the HIPPO recommendations. To what extent can these paradigm shifts be leveraged to rally key stakeholders behind a new vision for preventing, keeping and sustaining peace? What needs to be done to seize the historic momentum created by the two reports and help make UN peace operations fit for purpose? What type of leadership is needed to implement the above change agenda?

Chairperson:

Walter Feichtinger

Director, Institute for Peace Support and Conflict Management Austrian National Defence Academy

Arthur Boutellis

Director, Center for Peace Operations, International Peace Institute

Michael W. Doyle

University Professor, Columbia University

11:45-12:00 COFFEE BREAK

12:00-13:30 SESSION TWO

Prevention and mediation first: early engagement, reinforced capabilities

Geopolitical tensions and proxy wars are making protracted conflicts harder to resolve, while new ones are emerging. The use of force and traditional peacekeeping proved inadequate or counter-productive in the face of many of these conflicts. Both the HIPPO and the Secretary-General's reports have called for a renewed focus on prevention and mediation. How should the UN system and the intergovernmental bodies organize to give expression to this renewed focus? Would the convening of an "international forum on prevention" as recommended in the HIPPO report help mobilize the political and financial commitment for prevention and mediation? How can conflict prevention be integrated into governance and development structures to strengthen national resilience? How can the contributions of regional organizations and civil society be better leveraged to promote conflict prevention and mediation?

Chairperson:

Walter Kemp

Senior Vice President, International Peace Institute

Steve Killelea

Founder and Chairman, Institute for Economics and Peace

Youssef Mahmoud

Senior Adviser, International Peace Institute

Astrid Thors

High Commissioner on National Minorities
Organization for Security and Co-operation in Europe

13:30-14:30 LUNCH

14:30-16:00 SESSION THREE

Strengthening the global military network: regional responses to operational challenges

Within the fiscal and political constraints that the UN faces today, improving its peace operations capacity will require a revitalization of Chapter VIII of the UN Charter with a stronger emphasis on empowering regional organizations in the area of peace and security and strengthening their capacities to plan and deploy peace operations. To establish a "more resilient global and regional architecture" the HIPPO report called for a "vision and roadmap for a stronger network of national and regional standby capabilities". How can the UN strengthen its ties to regional actors like EU, NATO or OSCE and support the improvement of regional operations by partners like the AU? What lessons have been learned?

Chairperson:

Reinhard Trischak

Head of Military Policy Division, Federal Ministry of Defence and Sports

Rory Keane

Head of Office, UN Liaison Office for Peace and Security in Brussels

Aleška Simkić

Deputy Chief Monitor, OSCE Special Monitoring Mission to Ukraine

Wolfgang Wosolsobe

Former Director General, European Union Military Staff

16:00-16:15 COFFEE BREAK

16:15-17:45 SESSION FOUR

Protecting civilians: improving deployment and performance for a prime goal

The Protection of Civilians (POC) has evolved into a key component of almost every modern peace operation. But implementation of POC has remained a formidable challenge in the volatile environments in which peace missions are deployed. To address this challenge the HIPPO report called for more field-focused and people-centered approaches – starting from a clear analysis and political strategy, appropriate capabilities and concepts for interventions across the entire conflict cycle, a renewed resolve to serve and protect (including merit-based leadership selection processes), closing the gap between resources and mandates (to be sequenced and prioritized), and realistic planning that take into account expectations from the field. How would a feasible roadmap for responsive and tailored peace operations, including the proposed modest UN rapid deployment capability, look like? What consensus is required for the adequate use of force and context-specific interpretation of key peacekeeping principles, such as impartiality and consent?

Chairperson:

Willi Scholl

Lecturer and Consultant on Peace Building and Post Conflict Development

Helen Durham

Director of International Law and Policy, International Committee of the Red Cross

Rudolf Muller

Chief of the Emergency Services Branch
Director a.i., UN Office for the Coordination of Humanitarian Affairs Geneva

Carlos Alberto dos Santos Cruz

Former Force Commander, UN Stabilization Mission in the Democratic Republic of the Congo (MONUSCO)

THURSDAY, 2 JUNE 2016

Sala Terrena Austrian National Defence Academy

Stiftgasse 2A, 1070 Vienna

og:oo-og:30 REGISTRATION

09:30-11:00 SESSION FIVE

Strengthening the role of women in preventing conflict, securing and maintaining peace

UN Security Council Resolution 1325 (2000) and the Beijing Declaration and Platform for Action, as well as most recently UN Security Council Resolution 2242 (2015) have reiterated the critical role women play as active agents of change in promoting, building and maintaining peace. It is a widely acknowledged fact that the inclusion of women in peace processes yields significantly more successful and sustainable results. Yet an appropriate gender-sensitive lens has yet to be institutionalized in peace operations – from analysis and planning to evaluation and drawdown. How can the above normative frameworks and the HIPPO recommendations be best implemented to address this concern and create a more conducive environment for the full and equal participation of women in conflict prevention, peacemaking and peacebuilding?

Chairperson:

Lilly Sucharipa

President, UN Women National Committee Austria

Bineta Diop

African Union Special Envoy for Women, Peace and Security, Femmes Africa Solidarité

Alaa Murabit

Founder and President, The Voice of Libyan Women

Marriët Schuurman

Special Representative on Women, Peace and Security, NATO

11:00-11:15 COFFEE BREAK

11:15-13:00 SESSION SIX

The primacy of politics: mobilizing commitment and partnerships for a safer world

As the High-Level Independent Panel on Peace Operations stressed, "lasting peace is not achieved nor sustained by military and technical engagements, but through political solutions". What more can be done to promote "the primacy of politics", particularly at times when the urgency of a crisis requires the deployment of a peacekeeping operation with a robust POC mandate but with no peace to keep? How can UN Security Council Members, especially the Permanent Five (P5), be sustainably mobilized to more effectively support a push for political solutions? What role can regional organizations and local actors play in this regard? Will the establishment of a Deputy Secretary-General responsible for peace and security, as recommended in 2005 and in the HIPPO report, enhance the system's capacity to mobilize commitment and political solutions and global partnerships for peace?

Chairperson:

Alexander Marschik

Director General for International Affairs Federal Ministry for Europe, Integration and Foreign Affairs

Ertuğrul Apakan

Chief Monitor, OSCE Special Monitoring Mission to Ukraine

Ameerah Haq

Former Vice Chair, High Level Independent Panel on Peace Operations Former UN Under Secretary General for Field Support

Kevin Rudd

Chairman, Independent Commission on Multilateralism

Lamberto Zannier

Secretary General, Organization for Security and Co-operation in Europe